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## **‘Governance, Participation, Equity and Benefit Sharing: Implementing Element 2 of the CBD Programme of Work on Protected Areas’**

**Side Event organized by TILCEPA and IIED  
at the first meeting of the CBD Ad Hoc Working Group on Protected Areas  
June 16, 2005 Montecatini (Italy)**

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### **Overview**

On June 16, 2005, the CEESP/WCPA Theme on Indigenous and Local Communities, Equity, and Protected Areas (TILCEPA) partnered with the International Institute on Environment and Development (IIED)<sup>1</sup> to host a side event at the Convention on Biological Diversity (CBD) Ad Hoc Working Group on Protected Areas.<sup>2</sup> The event, entitled **Governance, Participation, Equity & Benefit Sharing: Implementing Element 2 of the CBD Programme of Work on Protected Areas** (PoW), was well attended (over 60), received positive feedback, and appeared to generate further interest in the important set of issues contained in element 2 of the PoW.

Thirteen presenters, affiliated with various indigenous peoples and local communities’ organizations, government ministries and conservation bodies:

- Reviewed innovative protected areas (PA) governance concepts;
- Provided examples of benefits and challenges in implementing innovative PA governance—including supporting Community Conserved Areas (CCAs) and Protected Landscapes of indigenous peoples, and strengthening national PA systems by recognizing multiple IUCN PA categories and governance types—and
- Introduced participants to existing guidelines, manuals, collections of papers, and case examples that can support the effective implementation of Element 2 of the PAs Programme of Work.

### **Event Details**

Taghi Farvar (CEESP Chair) and Nik Lopoukhine (WCPA Chair) opened the event with a brief overview of recent events that have brought issues of participation, equity, and governance to the forefront of PA policy. The introduction touched on the main outcomes of the 5<sup>th</sup> World Parks Congress (2003)<sup>3</sup>, the 7<sup>o</sup> Conference of the Parties of the CBD (2004)<sup>4</sup>, and the 3<sup>rd</sup> World Conservation Congress (2004).<sup>5</sup>

TILCEPA Co-Chairs Grazia Borrini-Feyerabend and Ashish Kothari then provided an overview of the concepts of governance “quality” and “type”, and of how the full set of governance types and the full set of IUCN PA categories, together, draw up a matrix of possible PA options helpful for any country interested in developing its own national PA system. The overview gave particular attention to examples of Community Conserved Areas (CCAs) but stressed that recognition and support to the entire range of governance types could significantly enhance global conservation coverage and improve the ties between people and nature.

The introduction and overview were followed by six presentations outlining specific cases and examples of the benefits and challenges of recognizing and supporting CCAs and co-management approaches to PAs.

- Jannie Lasimbang (AIPP, Malaysia) discussed the opportunities and challenges of co-management with indigenous peoples in South-East Asia, describing a learning network project that is underway;
- Chachu Ganya (PISP, Kenya) discussed the biodiversity benefits of, and current threats to, the protected landscapes of the Gabbra mobile indigenous people of Kenya and Ethiopia;
- Guy Suzon Ramangason (ANGAP, Madagascar) explained how the President of Madagascar engaged the country to triple the size of its protected areas in a relative short time span; to move from engagement to action, a group called Vision Durban is taking full advantage of the full set of IUCN PA categories and governance types, including CCAs;
- Alejandro Argumedo (IPBN, Peru) introduced the concept of Indigenous Biocultural Heritage Site. He focused on Indigenous Protected Areas in Latin America, including the indigenous-run “Potato Park” in Peru;<sup>6</sup>
- Ken Serey Rotha (Dept of Nature Conservation and Protection, Cambodia) discussed the efforts and challenges of adjusting national legislation to recognize and support new governance models, including community ; and
- Isaac Harp (, Hawaii) discussed the successes of a Native Hawaiian initiated coalition that convinced the US government to establish a large Marine Community Conserved Area in the Northwestern Hawaiian Islands, which protects local species while allowing regulated resource use to native Hawaiians.

Grazia Borrini-Feyerabend (TILCEPA Co-Chair, TGER Chair), Gonzalo Oviedo (IUCN Senior Adviser for Social Policy), Jim Johnston (Parks Canada), and Dilys Roe (IIED Biodiversity and Livelihoods Group) then introduced a broad set of relevant tools and publications produced by CEESP, WCPA, IIED, and others. Copies of many tools and publications were available at the event. TILCEPA/ IIED provided display copies and a document-request sheet for those items not immediately available. (The next section provides a list of some of the materials available at the event).

To close the meeting, Nik Lopoukhine and Taghi Farvar facilitated a brief question and answer session. A participant expressed a concern about the potential negative implications of private protected areas, which may get a boost if all PA governance types get to become widely recognised. He stressed the need to keep exchanging information among practitioners on issues of PA governance. Other participants expressed concern about the lack of discussion and materials in languages other than English, and their need/appreciation of mechanisms allowing them to remain in touch with peers on the specific issues covered in the side event.

A brief press note was issued subsequent to the session, by IUCN on its site (see <http://www.iucn.org/en/news/archive/2005/06/governancethur16.pdf>).

The event was financed by IIED and organised by Grazia Borrini Feyerabend and Jessica Campese of the CEESP Theme on Governance, Equity and Rights (TGER).

### **Publications Presented and/or Available at the Event:**

*Agroecology versus Ecoagriculture: balancing food production and biodiversity conservation in the midst of social inequity* CEESP Occasional Paper, No. 3, 2004, by Miguel A. Altieri

<http://www.iucn.org/themes/ceesp/Publications/occasional%20papers/Occasional%20Paper%20-%20Altieri.pdf>

*Beyond Fences: Seeking Social Sustainability in Conservation.* (2 Vols: A 'Process Companion' and a 'Reference Book') by Borrini-Feyerabend, G. (ed. with D. Buchan), IUCN, Gland (Switzerland) and Cambridge (UK), 1997 [http://www.iucn.org/themes/spg/beyond\\_fences/beyond\\_fences.html](http://www.iucn.org/themes/spg/beyond_fences/beyond_fences.html), or printed copies from <http://www.iucn.org/bookstore/index.html>

*Comanejo - una Reflexión Conceptual desde Coope Sol I Dar R. L.* by Patricia Madrigal Cordero, Vivienne Solis Rivera <http://www.iucn.org/themes/ceesp/Publications/CMWG/Comanejo.pdf>

*Community Conserved Areas* CEESP Briefing Notes No. 5  
[http://www.iucn.org/themes/ceesp/Wkg\\_grp/TILCEPA/CCA%20Briefing%20Note.pdf](http://www.iucn.org/themes/ceesp/Wkg_grp/TILCEPA/CCA%20Briefing%20Note.pdf)

*Community Conserved Areas: Lessons from India, for the CBD Programme of Work.* By Neema Pathak, Tasneem Balasinorwala, and Ashish Kothari. Kalpavriksh, Pune. 2005.  
<http://www.iucn.org/themes/ceesp/Publications/Publications/Publications.htm#pc>

*Community Empowerment for Conservation* - Policy Matters no. 12  
<http://www.iucn.org/themes/ceesp/Publications/newsletter/PM12.pdf>

*Conservation Partnerships in Africa*, special issue of *Parks*, Volume 13 No. 1  
<http://www.iucn.org/themes/ceesp/Publications/Publications.htm>

*Environment & Security: why Nature is a Matter of Survival.* Policy Matters Issue No. 9, May 2002  
<http://www.iucn.org/themes/ceesp/Publications/newsletter/policy9.pdf>

*Equidad entre Areas Protegidas y Comunidades Locales: Reflexion Desde Mesoamérica y El Caribe* - by Vivienne Solis Rivera, Patricia Madrigal Cordero, Ivannia Ayales Cruz, Marvin Fonseca Borrás—Coopesolidar, R.L. San José (Costa Rica)  
<http://www.iucn.org/themes/ceesp/Publications/Publications.htm>

*Good Governance and Equity: Resolutions at the World Conservation Congress (Reflections for Central America)* – CEESP Briefing Notes Series; English version  
<http://www.iucn.org/themes/ceesp/wcc/brief%20policy%20papers%20solidar%20ingles.pdf>;  
Spanish version <http://www.iucn.org/themes/ceesp/wcc/revista%20solidar%20esp.pdf>)

*Governance of Natural Resources—The Key to a Just World that Values and Conserves Nature*  
CEESP Briefing Notes No.7  
[http://www.iucn.org/themes/ceesp/Wkg\\_grp/TILCEPA/briefing%20notes%20on%20governance%20of%20PAs.pdf](http://www.iucn.org/themes/ceesp/Wkg_grp/TILCEPA/briefing%20notes%20on%20governance%20of%20PAs.pdf)

*Governance Stream of the Vth World Parks Congress – Full Proceedings.* CD Rom, Parks Canada & WCPA/ IUCN, 2005.

*History, Culture and Conservation* - Policy Matters no. 13  
<http://www.iucn.org/themes/ceesp/Publications/newsletter/Policy%20Matters%2013.pdf>

*Indigenous and Local Communities and Protected Areas: Towards Equity and Enhanced Conservation* - Guidance on policy and practice for Co-managed Protected Areas and Community

*Conserved Areas* IUCN Best Practice in Protected Areas Guidelines No. 11 by Grazia Borrini-Feyerabend, Ashish Kothari and Gonzalo Oviedo, 2004.

<http://www.iucn.org/themes/ceesp/Publications/TILCEPA/guidelinesindigenouspeople.pdf>

*Innovative Governance: Indigenous Peoples, Local Communities and Protected Areas* ed. by Hanna Jaireth and Dermot Smyth. Ane Books, New Delhi, 2003. (Ordering information at

<http://www.iucn.org/themes/ceesp/Publications/Publications.htm> )

Leaflet describing books on Governance and Participation published by IIED.

*Local Communities and Protected Areas*, special issue of *Parks*, Volume 12 No. 2, 2002.

<http://iucn.org/themes/wcpa/pubs/pdfs/PARKS/parks12.2.pdf>

*Local Communities, Equity And Conservation In Southern Africa: a Synthesis of Lessons Learnt and Recommendations from a Southern African Technical Workshop* – ed. by Webster Whande, Thembela Kepe and Marshall Murphree

<http://www.iucn.org/Publications/Publications.htm#wwhande>

*Mobile Peoples and Conservation* CEESP Briefing Note no. 4

<http://www.iucn.org/themes/ceesp/WAMIP/WAMIP%20Briefing%20Notes%20Fall%202004.pdf>

*Natural protected areas and social marginalization in Mexico* by: Alejandro Nadal Egea, CEESP Occasional Paper no. 1

<http://www.iucn.org/themes/ceesp/Publications/occasional%20papers/occasional%20paper%20-%20Nadal.pdf>

*Participatory Conservation. Paradigm Shifts in International Policy*, TILCEPA and Kalpavriksh, 2004.

*Sharing Power. Learning by Doing in Co-Management of Natural Resources throughout the World* by Grazia Borrini-Feyerabend, Michel Pimbert, M. Taghi Farvar, Ashish Kothari and Yves Renard

<http://www.iucn.org/themes/ceesp/Publications/sharingpower.htm>

*Sustainable Livelihoods and Co-Management of Natural Resources* - Policy Matters no.10

<http://www.iucn.org/themes/ceesp/Publications/newsletter/Policy%20Matters%2010.pdf>

*Tchim Tchieto: Fierté de la Cogestion* by C. Chatelain, M. Taty and G: Borrini-Feyerabend, CEESP Occasional Paper, No. 2

<http://www.iucn.org/themes/ceesp/Publications/occasional%20papers/Occasional%20Paper%20-%20Conkouati.pdf>

*Trade, Environment And Investment: Cancun and Beyond* - Policy Matters no.11

<http://www.iucn.org/themes/ceesp/Publications/newsletter/PM11.pdf>

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<sup>1</sup> <http://www.iied.org/>

<sup>2</sup> <http://www.biodiv.org/doc/meeting.aspx?mtg=PAWG-01%20>

<sup>3</sup> <http://www.iucn.org/themes/wcpa/wpc2003/>

<sup>4</sup> <http://www.biodiv.org/meetings/cop-07/default.asp>

<sup>5</sup> <http://www.iucn.org/congress/index.cfm>

<sup>6</sup> <http://www.tilcepa.org/CDDocs/Linkages-Stream1/html/PotatoparkColchester.htm>